# Public Policy for the Poor? A Randomized Evaluation of the Mexican Universal Health Insurance Program

#### Gary King Institute for Quantitative Social Science Harvard University

Joint work with Emmanuela Gakidou, Kosuke Imai, Jason Lakin, Ryan T. Moore, Clayon Nall, Nirmala Ravishankar, Manett Vargas, Martha María Téllez-Rojo, Juan Eugenio Hernández Ávila, Mauricio Hernández Ávila, Héctor Hernández Llamas

(Talk at Harvard School of Public Health, 5/6/2009)

## **Project References**

Gary King (Harvard)

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• Gary King et al., A 'Politically Robust' Experimental Design for Public Policy Evaluation, with Application to the Mexican Universal Health Insurance Program Journal of Policy Analysis and Management, January 2007.

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- Kosuke Imai, Gary King, and Clayton Nall. The Essential Role of Pair Matching in Cluster-Randomized Experiments, with Application to the Mexican Universal Health Insurance Evaluation *Statistical Science*, forthcoming.

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- Kosuke Imai, Gary King, and Clayton Nall. The Essential Role of Pair Matching in Cluster-Randomized Experiments, with Application to the Mexican Universal Health Insurance Evaluation *Statistical Science*, forthcoming.
- Gary King et al., Public Policy for the Poor? A Randomized 10-Month Evaluation of the Mexican Universal Health Insurance Program *The Lancet*, April 2009.

#### Seguro Popular: A Massive Reform

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#### SP Evaluation

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  - uses data far more efficiently to find effects and save money

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- Repeat surveys in 10 months and subsequently to see effects

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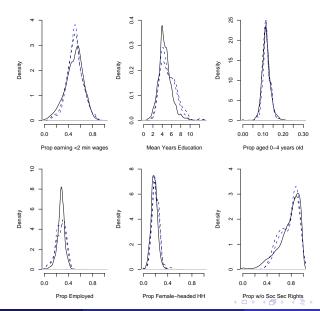
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- Imai-King-Nall: prove above results and offer simple estimators for MPDs making minimal assumptions for both intent to treat and complier average treatment effects

# Remaining in study: 148 clusters (74 pairs) in 7 states



#### Clusters are Representative On Measured Variables

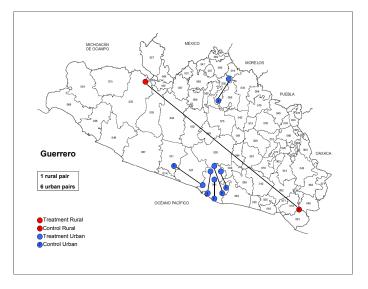


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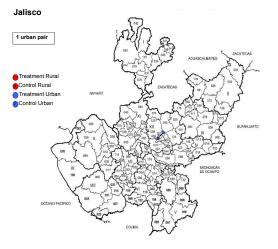
Public Policy for the Poor?

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## Matched Pairs, Guerrero



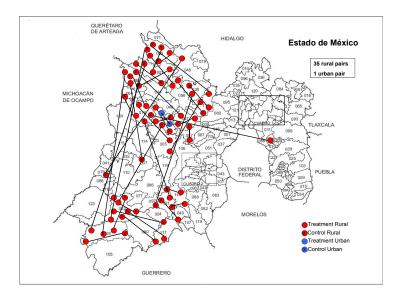
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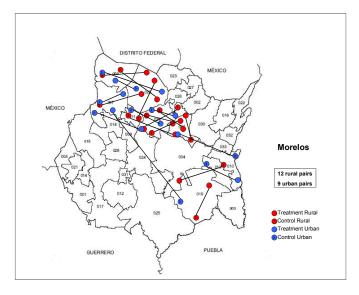
### Matched Pairs, Estado de México



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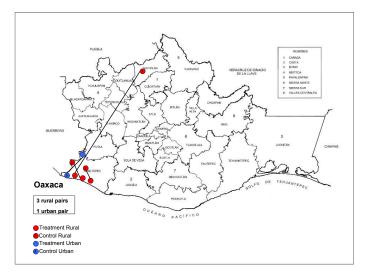
#### Matched Pairs, Morelos



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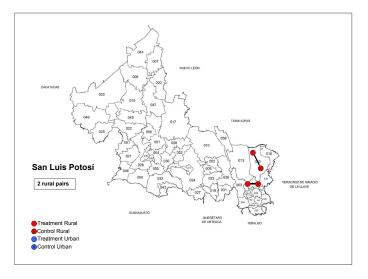
### Matched Pairs, Oaxaca



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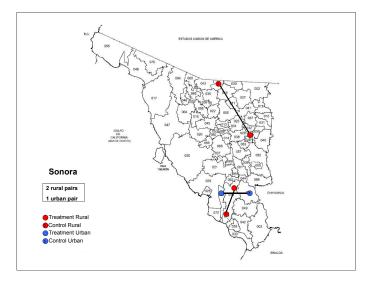
## Matched Pairs, San Luis Potosí



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### Matched Pairs, Sonora

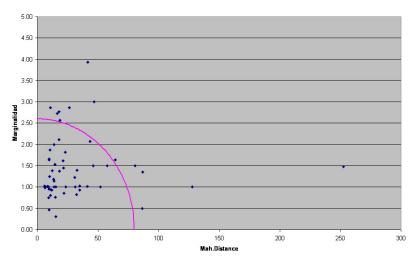


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# Choosing Pairs for the Survey



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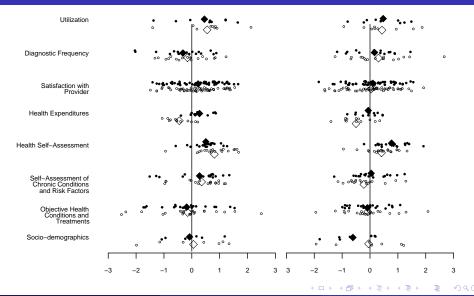
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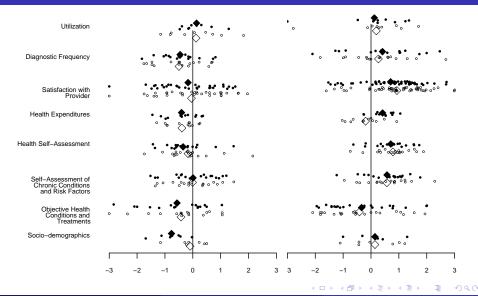
### Two Additional Checks if Triple Robustness Fails

- If one of the three works, then "effect of SP" on time 0 outcomes (measured in baseline survey) must be zero
- 2 If we lose pairs, we check for selection bias by rerunning this check

# ITT on Outcome Measures at Baseline, for all families (left) and poor families, in Oportunidades (right)



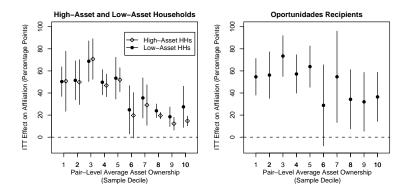
## ITT on Outcome Measures at Baseline, for wealthy families (left) and middle income families (right)



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## Effect of Encouragement on Seguro Popular Affiliation



Horizontal axes: per-capita asset ownership deciles of areas (poorer to the left). Vertical axes: percentage point causal effect of encouragement to affiliate on Seguro Popular affiliation.

Poor areas, not poor households, are affiliated the most

# Effect on % of Households with Catastrophic Health Expenditures

	All Study Participants			Experimental Compliers		
	Average	Average ITT SE		Average	CACE	SE
	(Control)			(Control)		
All	8.4	1.9*	(.9)	9.5	5.2*	(2.3)
Low Asset	9.9	3.0*	(1.3)	11.0	6.5*	(2.5)
High Asset	7.1	0.9	(0.8)	7.9	3.0	(2.7)
Female-Headed	8.5	1.4	(1.1)	10.6	3.8	(3.0)

"Catastrophic expenditures": out-of-pocket health expenses > 30% of post-subsistence income

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## Effect on Out-of-pocket Health Expenditures, I (in pesos)

	All Study Participants			Experimental Compliers		
	Average	ITT	SE	Average	CACE	SE
	(Control)			(Control)		
Overall:						
All	\$1631.3	\$258.0	(\$175)	\$1712.7	\$689.7	(\$453)
Low Asset	1360.2	425.6*	(197)	1502.6	915.3*	(392)
High Asset	1867.9	128.4	(201)	1933.2	428.2	(669)
Female-Headed	1509.1	156.5	(207)	1689.9	428.6	(566)
Inpatient Care:						
All	532.5	96.9*	(44)	557.1	259.1*	(112)
Low Asset	527.1	188.2*	(73)	579.0	404.8*	(142)
High Asset	537.2	31.1	(52)	536.2	103.6	(173)
Female-Headed	452.5	$115.1^{*}$	(68)	510.0	315.2*	(182)
<b>Outpatient Care:</b>						
All	448.3	116.7*	(63)	499.1	312.0*	(161)
Low Asset	412.3	176.7*	(73)	466.3	380.0*	(147)
High Asset	479.7	81.9	(69)	533.0	272.9	(230)
Female-Headed	416.3	110.4	(75)	496.8	302.4	(202)

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## Effect on Out-of-pocket Health Expenditures, II (in pesos)

	All Study Participants			Experimental Compliers		
	Average	ITT	SE	Average	CACE	SE
	(Control)			(Control)		
Medicine:						
All	521.1	20.0	(41)	534.5	53.3	(109)
Low Asset	427.3	17.8	(46)	444.7	38.3	(100)
High Asset	603.0	29.4	(47)	627.5	98.1	(157)
Female-Headed	625.6	53.6	(55)	) 738.9 146.8		(151)
Medical Devices:						
All	139.7	-8.8	(23)	117.8	-23.4	(62)
Low Asset	72.0	-0.2	(20)	72.8	-0.5	(43)
High Asset	198.8	-16.5	(29)	165.6	-55.1	(98)
Female-Headed	155.5	10.9	(34)	162.8	30.0	(94)

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## Utilization: Overall

	All Study Participants			Experimental Compliers		
	Average	ITT	SE	Average	CACE	SE
	(Control)			(Control)		
Utilization (Procedures):						
Used Outpatient Services (%)	62.6	-1.5	(1.9)	64.8	-4.0	(5.2)
Outpatient Visits (count)	1.6	-0.03	(0.09)	1.7	-0.08	(0.23)
Hospitalized (%)	7.6	-0.2	(0.5)	7.9	-0.5	(1.5)
Hospitalizations (count)	0.1	-0.003	(0.006)	0.1	-0.01	(0.02)
Satisfaction with Provider (%)	68.0	-1.0	(1.6)	69.8	-2.6	(4.5)
Utilization (Preventative) (%):						
Eye Exam Last Yr.	10.0	-0.7	(0.7)	9.8	-1.8	(1.9)
Flu Vaccine	25.7	-1.8	(1.4)	27.2	-4.9	(3.7)
Mammogram Last Yr.	5.1	-0.9	(0.6)	5.2	-2.3	(1.6)
Cervical Last Yr.	21.8	-1.3	(2.0)	22.2	-3.2	(4.8)
Pap Test Last Yr.	31.9	-2.3	(2.1)	33.2	-5.8	(5.0)

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## Self-Assessment: Overall

	All Study Participants			Experimental Compliers		
	Average	ITT SE A		Average	CACE	SE
	(Control)			(Control)		
Overall Health	55.7	4.2*	(2.0)	54.3	8.9*	(3.9)
Mobility	86.7	1.0	(1.0)	86.3	2.1	(2.0)
Vigorous Activity	69.2	4.6*	(2.7)	67.9	9.8*	(5.7)
Self-Care	95.3	0.4	(0.6)	95.2	0.8	(1.2)
Soreness	80.3	2.6*	(1.5)	79.3	$5.5^{*}$	(3.1)
Pain	82.4	2.4*	(1.4)	81.4	5.2*	(2.8)
Sleeping	85.1	2.7*	(1.3)	84.3	5.9*	(2.5)
Depression	77.3	6.4*	(3.7)	76.0	13.8*	(7.3)
Anxiety	85.9	3.1	(2.0)	85.2	6.7	(4.1)

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## Self-Assessment, Controlling for Baseline Levels

	IT	Т	CACE		
Overall Health	0.6	(2.2)	1.7	(6.0)	
Mobility	0.2	(0.9)	0.6	(2.5)	
Vigorous Activity	3.3	(2.4)	8.9	(6.4)	
Self-Care	-0.2	(0.6)	-0.5	(1.6)	
Soreness	1.0	(1.4)	2.6	(3.8)	
Pain	1.1	(1.2)	3.0	(3.3)	
Sleeping	1.0	(1.0)	2.6	(2.5)	
Depression	0.6	(3.0)	1.5	(7.9)	
Anxiety	0.8	(1.8)	2.1	(4.8)	

A difference-in-difference test: The causal effect of Seguro Popular on the change from baseline to followup in the difference between treated and control groups on health self-assessment variables.

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- Seguro Popular evaluation design: being copied around the world

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