Public Policy for the Poor? A Randomized Evaluation of the Mexican Universal Health Insurance Program

Gary King Institute for Quantitative Social Science Harvard University

Joint work with Emmanuela Gakidou, Kosuke Imai, Jason Lakin, Ryan T. Moore, Clayon Nall, Nirmala Ravishankar, Manett Vargas, Martha María Téllez-Rojo, Juan Eugenio Hernández Ávila, Mauricio Hernández Ávila, Héctor Hernández Llamas

(Talk at Harvard School of Public Health, 4/21/2010)

 Gary King et al., A 'Politically Robust' Experimental Design for Public Policy Evaluation, with Application to the Mexican Universal Health Insurance Program Journal of Policy Analysis and Management, 26, 3 (2007): 479-506.

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- http://gking.harvard.edu/projects/mex.shtml

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- First cohort: 148 geographic areas, 1,380 localities, \approx 118,569 households, and \approx 534,457 people

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 - uses data far more efficiently to find effects and save money

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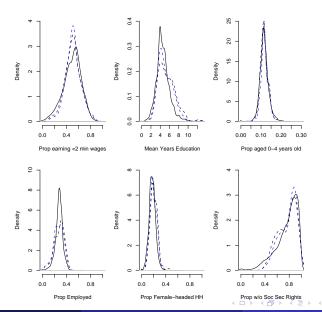
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- Imai-King-Nall: prove above results and offer simple estimators for MPDs making minimal assumptions for both intent to treat and complier average treatment effects

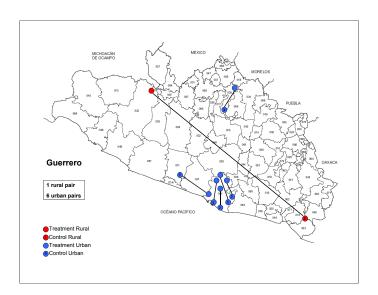
Remaining in study: 148 clusters (74 pairs) in 7 states



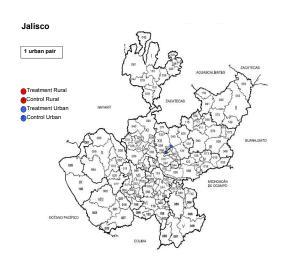
Clusters are Representative On Measured Variables



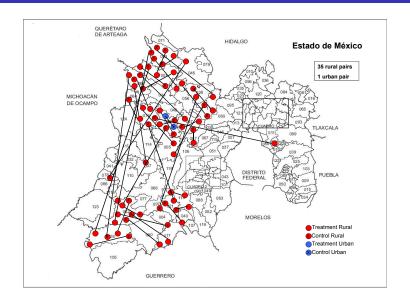
Matched Pairs, Guerrero



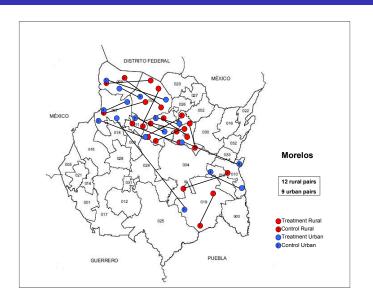
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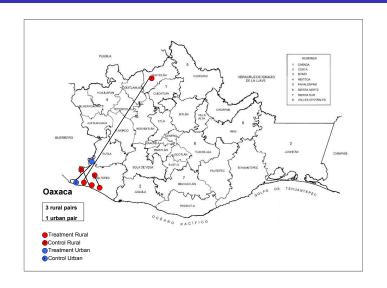
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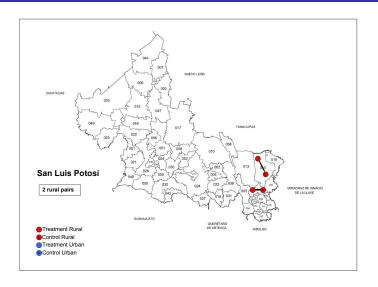
Matched Pairs, Morelos



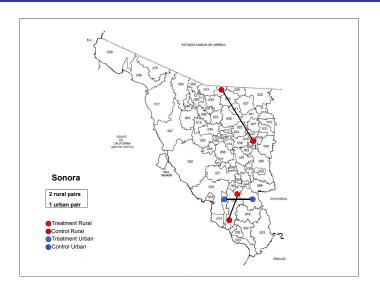
Matched Pairs, Oaxaca



Matched Pairs, San Luis Potosí

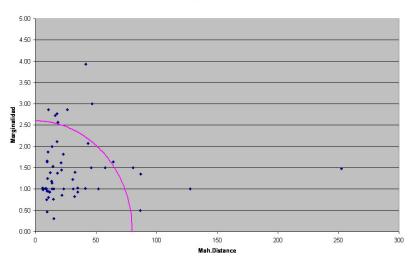


Matched Pairs, Sonora



Choosing Pairs for the Survey





Design has three parts

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Matching pairs on observed covariates

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- Matching pairs on observed covariates
- 2 Randomization of treatment within pairs

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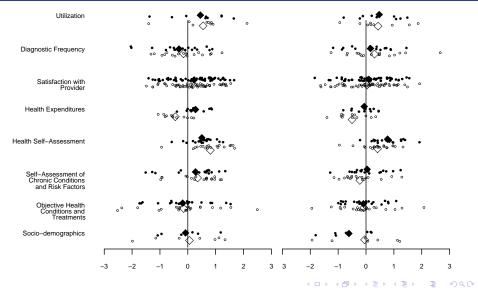
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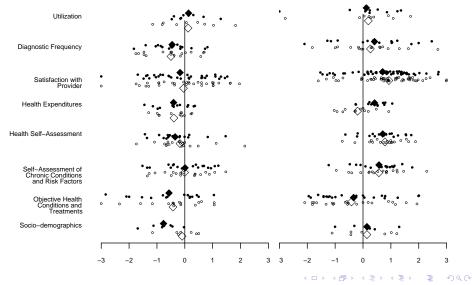
Two Additional Checks if Triple Robustness Fails

- If one of the three works, then "effect of SP" on time 0 outcomes (measured in baseline survey) must be zero
- 2 If we lose pairs, we check for selection bias by rerunning this check

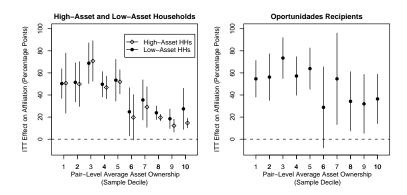
ITT on Outcome Measures at Baseline, for all families (left) and poor families, in Oportunidades (right)



ITT on Outcome Measures at Baseline, for wealthy families (left) and middle income families (right)



Effect of Encouragement on Seguro Popular Affiliation



Horizontal axes: per-capita asset ownership deciles of areas (poorer to the left). Vertical axes: percentage point causal effect of encouragement to affiliate on Seguro Popular affiliation.

Poor areas, not poor households, are affiliated the most

Effect on % of Households with Catastrophic Health Expenditures

| | All Study Participants | | | Experimental Compliers | | |
|---------------|------------------------|-----------|-------|------------------------|-----------|-------|
| | Average | ITT SE | | Average | CACE | SE |
| | (Control) | | | (Control) | | |
| All | 8.4 | 1.9^{*} | (.9) | 9.5 | 5.2* | (2.3) |
| Low Asset | 9.9 | 3.0^{*} | (1.3) | 11.0 | 6.5^{*} | (2.5) |
| High Asset | 7.1 | 0.9 | (8.0) | 7.9 | 3.0 | (2.7) |
| Female-Headed | 8.5 | 1.4 | (1.1) | 10.6 | 3.8 | (3.0) |

"Catastrophic expenditures": out-of-pocket health expenses >30% of post-subsistence income

Effect on Out-of-pocket Health Expenditures, I (in pesos)

| | All Study Participants | | | Experimental Compliers | | |
|------------------|------------------------|---------|-----------|------------------------|---------|---------|
| | Average | ITT | SE | Average | CACE | SE |
| | (Control) | | (Control) | | | |
| Overall: | | | | | | |
| All | \$1631.3 | \$258.0 | (\$175) | \$1712.7 | \$689.7 | (\$453) |
| Low Asset | 1360.2 | 425.6* | (197) | 1502.6 | 915.3* | (392) |
| High Asset | 1867.9 | 128.4 | (201) | 1933.2 | 428.2 | (669) |
| Female-Headed | 1509.1 | 156.5 | (207) | 1689.9 | 428.6 | (566) |
| Inpatient Care: | | | | | | |
| All | 532.5 | 96.9* | (44) | 557.1 | 259.1* | (112) |
| Low Asset | 527.1 | 188.2* | (73) | 579.0 | 404.8* | (142) |
| High Asset | 537.2 | 31.1 | (52) | 536.2 | 103.6 | (173) |
| Female-Headed | 452.5 | 115.1* | (68) | 510.0 | 315.2* | (182) |
| Outpatient Care: | | | | | | |
| All | 448.3 | 116.7* | (63) | 499.1 | 312.0* | (161) |
| Low Asset | 412.3 | 176.7* | (73) | 466.3 | 380.0* | (147) |
| High Asset | 479.7 | 81.9 | (69) | 533.0 | 272.9 | (230) |
| Female-Headed | 416.3 | 110.4 | (75) | 496.8 | 302.4 | (202) |

Effect on Out-of-pocket Health Expenditures, II (in pesos)

| | All Study Participants | | | Experimental Compliers | | |
|-------------------------|------------------------|-------|------|------------------------|-------|-------|
| | Average | ITT | SE | Average | CACE | SE |
| | (Control) | | | (Control) | | |
| Medicine: | | | | | | |
| All | 521.1 | 20.0 | (41) | 534.5 | 53.3 | (109) |
| Low Asset | 427.3 | 17.8 | (46) | 444.7 | 38.3 | (100) |
| High Asset | 603.0 | 29.4 | (47) | 627.5 | 98.1 | (157) |
| Female-Headed | 625.6 | 53.6 | (55) | 738.9 146.8 (| | (151) |
| Medical Devices: | | | | | | |
| All | 139.7 | -8.8 | (23) | 117.8 | -23.4 | (62) |
| Low Asset | 72.0 | -0.2 | (20) | 72.8 | -0.5 | (43) |
| High Asset | 198.8 | -16.5 | (29) | 165.6 | -55.1 | (98) |
| Female-Headed | 155.5 | 10.9 | (34) | 162.8 | 30.0 | (94) |

Utilization: Overall

| | All Study Participants | | | Experimental Compliers | | npliers |
|---------------------------------|------------------------|--------|---------|------------------------|-------|---------|
| | Average | ITT | SE | Average | CACE | SE |
| | (Control) | | | (Control) | | |
| Utilization (Procedures): | | | | | | |
| Used Outpatient Services (%) | 62.6 | -1.5 | (1.9) | 64.8 | -4.0 | (5.2) |
| Outpatient Visits (count) | 1.6 | -0.03 | (0.09) | 1.7 | -0.08 | (0.23) |
| Hospitalized (%) | 7.6 | -0.2 | (0.5) | 7.9 | -0.5 | (1.5) |
| Hospitalizations (count) | 0.1 | -0.003 | (0.006) | 0.1 | -0.01 | (0.02) |
| Satisfaction with Provider (%) | 68.0 | -1.0 | (1.6) | 69.8 | -2.6 | (4.5) |
| Utilization (Preventative) (%): | | | | | | |
| Eye Exam Last Yr. | 10.0 | -0.7 | (0.7) | 9.8 | -1.8 | (1.9) |
| Flu Vaccine | 25.7 | -1.8 | (1.4) | 27.2 | -4.9 | (3.7) |
| Mammogram Last Yr. | 5.1 | -0.9 | (0.6) | 5.2 | -2.3 | (1.6) |
| Cervical Last Yr. | 21.8 | -1.3 | (2.0) | 22.2 | -3.2 | (4.8) |
| Pap Test Last Yr. | 31.9 | -2.3 | (2.1) | 33.2 | -5.8 | (5.0) |

Self-Assessment: Overall

| | All Study Participants | | | Experimental Compliers | | |
|-------------------|------------------------|------|---------|------------------------|-----------|-------|
| | Average ITT SE | | Average | CACE | SE | |
| | (Control) | | | (Control) | | |
| Overall Health | 55.7 | 4.2* | (2.0) | 54.3 | 8.9* | (3.9) |
| Mobility | 86.7 | 1.0 | (1.0) | 86.3 | 2.1 | (2.0) |
| Vigorous Activity | 69.2 | 4.6* | (2.7) | 67.9 | 9.8* | (5.7) |
| Self-Care | 95.3 | 0.4 | (0.6) | 95.2 | 8.0 | (1.2) |
| Soreness | 80.3 | 2.6* | (1.5) | 79.3 | 5.5^{*} | (3.1) |
| Pain | 82.4 | 2.4* | (1.4) | 81.4 | 5.2* | (2.8) |
| Sleeping | 85.1 | 2.7* | (1.3) | 84.3 | 5.9* | (2.5) |
| Depression | 77.3 | 6.4* | (3.7) | 76.0 | 13.8* | (7.3) |
| Anxiety | 85.9 | 3.1 | (2.0) | 85.2 | 6.7 | (4.1) |

Self-Assessment, Controlling for Baseline Levels

| | IT | Т | CACE | | |
|-------------------|------|-------|------|-------|--|
| Overall Health | 0.6 | (2.2) | 1.7 | (6.0) | |
| Mobility | 0.2 | (0.9) | 0.6 | (2.5) | |
| Vigorous Activity | 3.3 | (2.4) | 8.9 | (6.4) | |
| Self-Care | -0.2 | (0.6) | -0.5 | (1.6) | |
| Soreness | 1.0 | (1.4) | 2.6 | (3.8) | |
| Pain | 1.1 | (1.2) | 3.0 | (3.3) | |
| Sleeping | 1.0 | (1.0) | 2.6 | (2.5) | |
| Depression | 0.6 | (3.0) | 1.5 | (7.9) | |
| Anxiety | 8.0 | (1.8) | 2.1 | (4.8) | |

A difference-in-difference test: The causal effect of Seguro Popular on the change from baseline to followup in the difference between treated and control groups on health self-assessment variables.

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 - Seguro Popular evaluation design: being copied around the world

For more information

http://GKing.Harvard.edu