Public Policy for the Poor? A Randomized Evaluation of the Mexican Universal Health Insurance Program

Gary King Institute for Quantitative Social Science Harvard University

Joint work with Emmanuela Gakidou, Kosuke Imai, Jason Lakin, Ryan T. Moore, Clayon Nall, Nirmala Ravishankar, Manett Vargas, Martha María Téllez-Rojo, Juan Eugenio Hernández Ávila, Mauricio Hernández Ávila, Héctor Hernández Llamas

(Talk at Harvard School of Public Health, 10/10/2014)

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 Gary King et al., A 'Politically Robust' Experimental Design for Public Policy Evaluation, with Application to the Mexican Universal Health Insurance Program Journal of Policy Analysis and Management, 26, 3 (2007): 479-506.

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- http://j.mp/ExpMex

Seguro Popular: A Massive Reform

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SP Evaluation

Gary King (Harvard)

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 - uses data far more efficiently to find effects and save money

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Matched-Pair Randomization (used in Seguro Popular evaluation)

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- **Or Repeat surveys in 10 months and subsequently to see effects**

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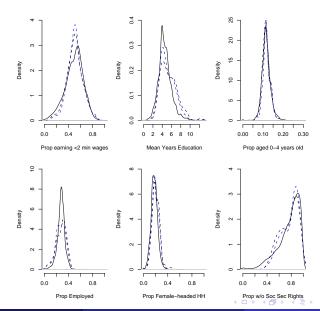
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- Imai-King-Nall: prove above results and offer simple estimators for MPDs making minimal assumptions for both intent to treat and complier average treatment effects

Remaining in study: 148 clusters (74 pairs) in 7 states



Clusters are Representative On Measured Variables

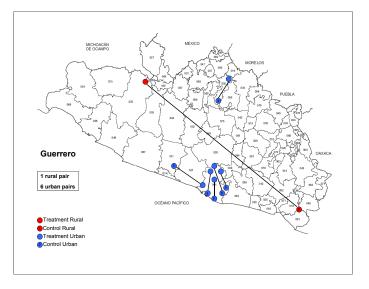


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Public Policy for the Poor?

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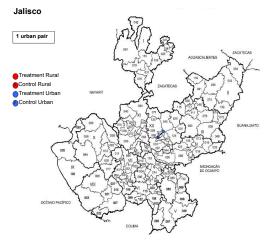
Matched Pairs, Guerrero



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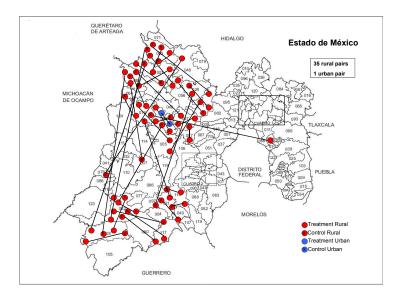
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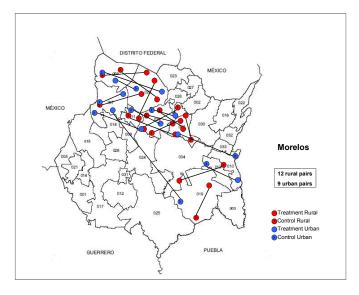
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Matched Pairs, Estado de México



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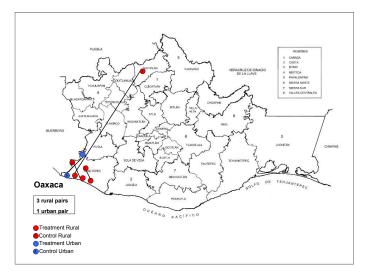
Matched Pairs, Morelos



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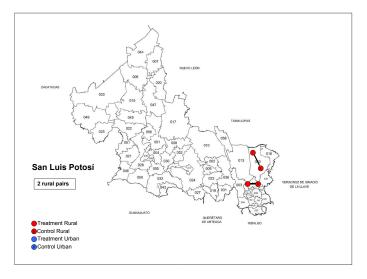
Matched Pairs, Oaxaca



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Matched Pairs, San Luis Potosí



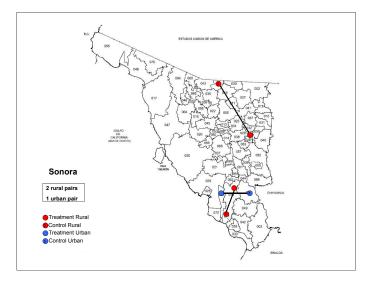
Gary King (Harvard)

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Matched Pairs, Sonora

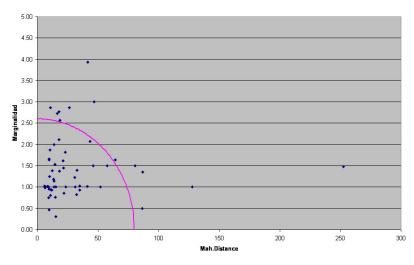


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Choosing Pairs for the Survey



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Design has three parts

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Matching pairs on observed covariates

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- 2 Randomization of treatment within pairs

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If matching or randomization or statistical analysis is right, but the other two are wrong, results are still unbiased

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If one of the three works, then "effect of SP" on time 0 outcomes (measured in baseline survey) must be zero

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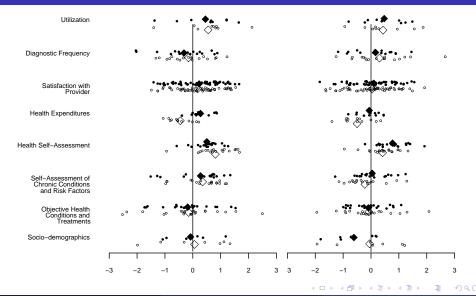
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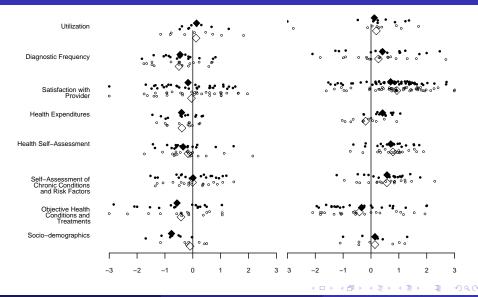
- If one of the three works, then "effect of SP" on time 0 outcomes (measured in baseline survey) must be zero
- 2 If we lose pairs, we check for selection bias by rerunning this check

ITT on Outcome Measures at Baseline, for all families (left) and poor families, in Oportunidades (right)



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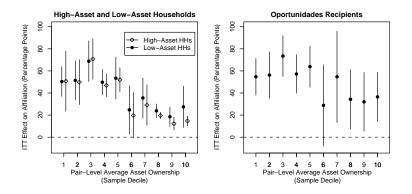
ITT on Outcome Measures at Baseline, for wealthy families (left) and middle income families (right)



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Effect of Encouragement on Seguro Popular Affiliation



Horizontal axes: per-capita asset ownership deciles of areas (poorer to the left). Vertical axes: percentage point causal effect of encouragement to affiliate on Seguro Popular affiliation.

Poor areas, not poor households, are affiliated the most

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Effect on % of Households with Catastrophic Health Expenditures

	All Study Participants			Experimental Compliers		
	Average ITT SE		Average	CACE	SE	
	(Control)			(Control)		
All	8.4	1.9*	(.9)	9.5	5.2*	(2.3)
Low Asset	9.9	3.0*	(1.3)	11.0	6.5^{*}	(2.5)
High Asset	7.1	0.9	(0.8)	7.9	3.0	(2.7)
Female-Headed	8.5	1.4	(1.1)	10.6	3.8	(3.0)

"Catastrophic expenditures": out-of-pocket health expenses > 30% of post-subsistence income

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Effect on Out-of-pocket Health Expenditures, I (in pesos)

	All Study Participants			Experimental Compliers		
	Average	ITT	SE	Average	CACE	SE
	(Control)			(Control)		
Overall:						
All	\$1631.3	\$258.0	(\$175)	\$1712.7	\$689.7	(\$453)
Low Asset	1360.2	425.6*	(197)	1502.6	915.3*	(392)
High Asset	1867.9	128.4	(201)	1933.2	428.2	(669)
Female-Headed	1509.1	156.5	(207)	1689.9	428.6	(566)
Inpatient Care:						
All	532.5	96.9*	(44)	557.1	259.1*	(112)
Low Asset	527.1	188.2*	(73)	579.0	404.8*	(142)
High Asset	537.2	31.1	(52)	536.2	103.6	(173)
Female-Headed	452.5	115.1^{*}	(68)	510.0	315.2*	(182)
Outpatient Care:						
All	448.3	116.7*	(63)	499.1	312.0*	(161)
Low Asset	412.3	176.7*	(73)	466.3	380.0*	(147)
High Asset	479.7	81.9	(69)	533.0	272.9	(230)
Female-Headed	416.3	110.4	(75)	496.8	302.4	(202)

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Effect on Out-of-pocket Health Expenditures, II (in pesos)

	All Study Participants			Experimental Compliers		
	Average	ITT	SE	Average	CACE	SE
	(Control)			(Control)		
Medicine:						
All	521.1	20.0	(41)	534.5	53.3	(109)
Low Asset	427.3	17.8	(46)	444.7	38.3	(100)
High Asset	603.0	29.4	(47)	627.5	98.1	(157)
Female-Headed	625.6	53.6	(55)	738.9	146.8	(151)
Medical Devices:						
All	139.7	-8.8	(23)	117.8	-23.4	(62)
Low Asset	72.0	-0.2	(20)	72.8	-0.5	(43)
High Asset	198.8	-16.5	(29)	165.6	-55.1	(98)
Female-Headed	155.5	10.9	(34)	162.8	30.0	(94)

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Utilization: Overall

	All Study Participants			Experimental Compliers		npliers
	Average	ITT	SE	Average	CACE	SE
	(Control)			(Control)		
Utilization (Procedures):						
Used Outpatient Services (%)	62.6	-1.5	(1.9)	64.8	-4.0	(5.2)
Outpatient Visits (count)	1.6	-0.03	(0.09)	1.7	-0.08	(0.23)
Hospitalized (%)	7.6	-0.2	(0.5)	7.9	-0.5	(1.5)
Hospitalizations (count)	0.1	-0.003	(0.006)	0.1	-0.01	(0.02)
Satisfaction with Provider (%)	68.0	-1.0	(1.6)	69.8	-2.6	(4.5)
Utilization (Preventative) (%):						
Eye Exam Last Yr.	10.0	-0.7	(0.7)	9.8	-1.8	(1.9)
Flu Vaccine	25.7	-1.8	(1.4)	27.2	-4.9	(3.7)
Mammogram Last Yr.	5.1	-0.9	(0.6)	5.2	-2.3	(1.6)
Cervical Last Yr.	21.8	-1.3	(2.0)	22.2	-3.2	(4.8)
Pap Test Last Yr.	31.9	-2.3	(2.1)	33.2	-5.8	(5.0)

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Self-Assessment: Overall

	All Study Participants			Experimental Compliers		
	Average	ITT	ITT SE Average		CACE	SE
	(Control)			(Control)		
Overall Health	55.7	4.2*	(2.0)	54.3	8.9*	(3.9)
Mobility	86.7	1.0	(1.0)	86.3	2.1	(2.0)
Vigorous Activity	69.2	4.6*	(2.7)	67.9	9.8*	(5.7)
Self-Care	95.3	0.4	(0.6)	95.2	0.8	(1.2)
Soreness	80.3	2.6*	(1.5)	79.3	5.5^{*}	(3.1)
Pain	82.4	2.4*	(1.4)	81.4	5.2*	(2.8)
Sleeping	85.1	2.7*	(1.3)	84.3	5.9*	(2.5)
Depression	77.3	6.4*	(3.7)	76.0	13.8*	(7.3)
Anxiety	85.9	3.1	(2.0)	85.2	6.7	(4.1)

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Self-Assessment, Controlling for Baseline Levels

	IT	Т	CA	CE
Overall Health	0.6	(2.2)	1.7	(6.0)
Mobility	0.2	(0.9)	0.6	(2.5)
Vigorous Activity	3.3	(2.4)	8.9	(6.4)
Self-Care	-0.2	(0.6)	-0.5	(1.6)
Soreness	1.0	(1.4)	2.6	(3.8)
Pain	1.1	(1.2)	3.0	(3.3)
Sleeping	1.0	(1.0)	2.6	(2.5)
Depression	0.6	(3.0)	1.5	(7.9)
Anxiety	0.8	(1.8)	2.1	(4.8)

A difference-in-difference test: The causal effect of Seguro Popular on the change from baseline to followup in the difference between treated and control groups on health self-assessment variables.

Gary King (Harvard)

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• Only 66% of automatically affiliated Oportunidades respondents were aware of this fact

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• Other findings:

- Only 66% of automatically affiliated Oportunidades respondents were aware of this fact
- More encouragement to affiliate might be devoted to finding the poor hidden within relatively "wealthier" clusters
- Developed new and more powerful evaluation design and statistical methods, tuned to the needs of Mexico

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- Developed new and more powerful evaluation design and statistical methods, tuned to the needs of Mexico
- Seguro Popular evaluation design: being copied around the world

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Public Policy for the Poor?

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